

Dehcho Land Use Planning Committee

2009-2010 Annual Report



June 18, 2010

CHAIRPERSON'S MESSAGE

My name is Michael M. Nadli, and I am the Chair and Chief Executive Officer of the Dehcho Land Use Planning Committee. I have held this position since September 2007. Before June 2007, I was the acting Chair on a half time basis. In my role, I chair Board Committee meetings for the Dehcho Land Use Planning Committee and facilitate its workshops and technical sessions. I also manage the organization and its office in Fort Providence with the assistance of Office Manager Sophie Bonnetrouge.

The Dehcho Land Use Planning Committee, ("the Committee"), was formally established in February 2002 under the authority of the Dehcho First Nations Interim Measures Agreement (IMA). The purpose of the Committee was to develop an Interim Land Use Plan for the Dehcho territory for lands outside the existing municipal boundaries and the Nahanni National Park Reserve. In June 2006, a draft Interim Dehcho Land Use Plan was submitted for ratification to the Dehcho First Nations, and the Governments of Canada and the Northwest Territories (NWT). The draft Interim Plan was not ratified by the Governments of Canada and the NWT and subsequently returned to the Committee for revisions.

On April 27, 2007, Terms of Reference and Work plan to guide the Dehcho Interim Land Use Plan Revisions was signed by the Main Table Chief Negotiators for the Dehcho Process of all three Parties. The Terms of Reference called for the Committee to continue to develop a Dehcho Interim Land Use Plan consistent with the Terms of Reference, and the Dehcho First Nations Interim Measures Agreement (IMA).

The members of the Land Use Planning Committee are strongly committed in completing the Interim Land Use Plan. Our approach to the revisions is to work through the issues in a workshop format. I facilitate those workshops. A typical workshop/technical session begins with the Committee establishing an agenda, and then meeting to discuss our issues and concerns until we achieve consensus. So far, this approach has been very effective in bringing solidarity and consensus to the Committee.

To date, the Land Use Planning Committee has held 28 Committee meetings, 10 Working Group meetings, 6 workshops, 8 Main Table information sessions, and 5 Dehcho First Nations Information Sessions since October 2007. We are working towards having a complete draft Interim Land Use Plan for the Main Table's consideration by the fall of 2010. On behalf of the Committee and staff, Mahsi Cho.

Michael Nadli,
Chairperson, Dehcho Land Use Planning Committee

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Introduction

The Dehcho territory is a vast area with significant natural, cultural and economic resources. Attempting to manage these resources through a land use plan for the benefit of residents of the Dehcho territory, the Northwest Territories and Canada is a daunting challenge the Dehcho Land Use Planning Committee (“Committee”) has been given and eagerly embraced. Building on the work of its predecessors, the Committee has completed a demanding work schedule this year and is pleased to report it has substantially completed revising the June 2006 draft Dehcho Interim Land Use Plan.



Revising the June 2006 Draft Dehcho Interim Land Use Plan

The Committee was formally established in February 2002 under the Authority of the Dehcho First Nations Interim Measures Agreement (IMA).¹ The purpose of the Committee was to develop an Interim Land Use Plan (Plan) for the Dehcho territory for lands outside existing municipal boundaries and the Nahanni National Park Reserve. In February 2003, the Committee formally adopted the Draft Guidelines for the Development of a Dehcho Interim Land Use Plan as its Terms of Reference (ToR).

¹ http://www.ainc-inac.gc.ca/pr/agr/dci_e.pdf

A draft Interim Plan was presented and approved by the Dehcho Assembly in June 2006. However, the Governments of Canada and the Northwest Territories did not support the draft Interim Plan because too much land with economic potential was excluded from non-renewable resource development opportunities.

On April 27, 2007, the Dehcho First Nations the Governments of Canada and the Northwest Territories, (Parties) agreed in principle to revise the Terms of Reference and prepare a work plan to guide the revision of the June 2006 draft Dehcho Interim Land Use Plan. These documents have guided the Committee’s work over the past three years.

What is Land Use Planning?



Land use planning outlines what types of activities should occur, where they should take place, and the terms and conditions necessary to guide land use decisions over time. It requires a clear vision of how we want the land and the people to be in 20 or 30 years. The Plan becomes the roadmap that guides decisions at every turn to take us where we want to go. Once approved, the Interim Plan will establish rules about what development is allowed and how development should occur. The planning area includes all lands in the Dehcho territory outside existing municipal boundaries and the Nahanni National Park Reserve.

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Mission Statement

The Land Use Planning Committee's mission of is to continue developing a draft Dehcho Interim Land Use Plan consistent with the Terms of Reference and the Dehcho First Nations Interim Measures Agreement

Guiding Principles and Objectives of the Planning Process

The Interim Plan revision process is guided by the principles of sustainable development and respect for the land as understood and articulated by Dehcho Elders, the Governments of Canada, and the Northwest Territories. The Committee's objectives as expressed in its Terms of Reference are to:

- (a) To continue developing an Interim Land Use Plan for the Dehcho Territory (excluding lands within existing municipal boundaries and Nahanni National Park Reserve) which promotes the social, cultural and economic well being of residents and communities in the Dehcho Territory, having regard to the interests of all Canadians.
- (b) To consider the principles of respect for the land, as understood and explained by the Dehcho Elders, and sustainable development in developing the Interim Land Use Plan, which shall provide for the conservation, development and utilization of the land, waters and resources in the Dehcho territory.
- (c) The Dehcho Final Agreement will take into consideration the work of the Committee.
- (d) To develop, following the approval of the Dehcho Interim Land Use Plan, concurrent with the Dehcho Process negotiations, a Dehcho Land Use Plan which takes into account the provisions of the Dehcho Final Agreement, including any necessary conformity requirements.



Membership

The Dehcho Land Use Planning Committee, established as a non-profit Society with an office located in Fort Providence, NT. is comprised of the following members:

- (a) Dehcho First Nations – 2 appointees;
- (b) Canada - 1 appointee;
- (c) GNWT – 1 appointee;
- (d) Chairperson – 1 person appointed by the other members of the Committee, who shall serve as Chairperson of the Committee.

The Dehcho Land Use Planning Committee members are:

Michael Nadli, Chairman and CEO

Michael M. Nadli is a Deh Gah Got'ie Dene First Nation member. Mr. Nadli is a member of the Deh Gah Got'ie Dene First Nation Council and most recently held the position of Intergovernmental Advisor with Indian and Northern Affairs Canada in the Yellowknife Regional Office. Michael also served as CEO of the Dehcho Bridge Corporation and worked as a Consultant. Michael served two terms as Dehcho Grand Chief from 1997 to 2003. Before this, Michael worked as Executive Director of the Deh Gah Got'ie First Nation and as a broadcaster with CBC Radio, and facilitated the Regional Land Use Planning the Denendeh Land Use Planning Commission during the period 1988-1991.

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Michael attended Lester B. Pearson College of the Pacific and received an education through the International Baccalaureate Program. He is bilingual in Deh Gah Got'ie Dene and English. He currently lives with his wife and family in Fort Providence.

Tim Lennie, *Dehcho First Nations representative - Vice-Chair*

Tim represents DCFN and is Vice-Chairman of the Committee and Chief of the Wrigley Band. He has held various leadership positions in the region over the last twenty years, including Chief of Pehdzeh Ki First Nation for 4 terms. He has been actively involved in the Dehcho Process since the beginning. He is currently the Community Negotiations Support Worker in Wrigley.

Tim is a regular subsistence harvester who believes and practices the Dene Laws, Values and Principles. He is a recognized drummer in the Dehcho territory.

Petr Cizek, *Dehcho First Nations Representative - Director*

For over a dozen years, Petr Cizek lived and worked in the Northwest Territories. He is an independent environmental consultant who specializes in the integration and analysis of traditional knowledge and natural resource data using geographic information systems. He is a graduate of the land use planning programs at the University of Waterloo (BES 1988) and the University of Guelph (MSc. 1992).

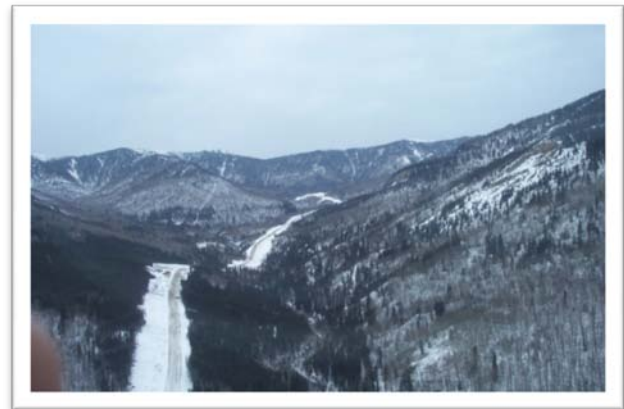
Petr is presently living on Texada Island and working on a PhD at the Collaborative for Advanced Landscape Planning in the Faculty of Forestry, University of British Columbia.

Bob Overvold, *Federal Representative - Director*

Bob Overvold was born and raised in the Mackenzie Valley community of Tulita. He attended high school in Yellowknife, then

took teacher training going on to become one of the Northwest Territories first graduates of the teacher educational program. Following that, he attended the University of Alberta where he attained a Bachelor of Education degree. Mr. Overvold taught elementary school in Inuvik and Hay River, and also worked as the Chief Negotiator for the Dene/Métis Comprehensive Land Claims. Mr. Overvold then joined the Government of the Northwest Territories as Principal Secretary to Dennis Patterson, former Government Leader. He then went on to be the Deputy Minister of Intergovernmental and Aboriginal Affairs.

Mr. Overvold recently retired from the federal government after spending the past ten years working for Indian and Northern Affairs Canada as Regional Director General, NWT Region. He most recently engaged with AECOM and is now a practicing consultant residing in Yellowknife with his wife and two children.



Mark Warren, *Government of the Northwest Territories Representative - Secretary Treasurer*

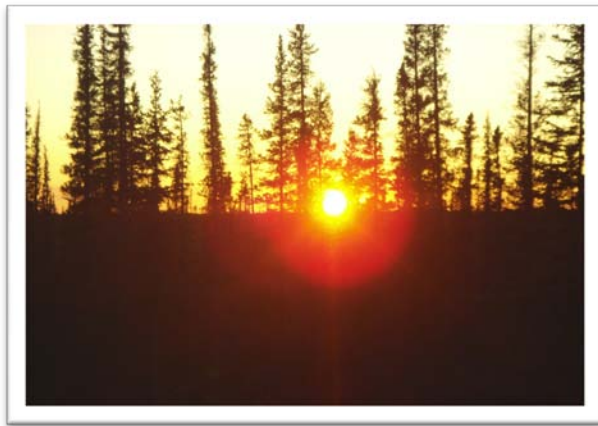
Mark Warren is currently the Assistant Deputy Minister, Corporate & Strategic Planning for the Department of Environment and Natural Resources, Government of the Northwest Territories. He has worked in the North for 26 years starting his career as a

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Senior Administrative Officer in Cambridge Bay and then as Village Manager in Fort Simpson. He then transferred to the GNWT where he has held a number of different positions primarily in the Ministry of Aboriginal Affairs (now the Department of Aboriginal Affairs and Intergovernmental Relations - DAAIR) where he was involved in the negotiation of the Nunavut, Gwich'in, Sahtu and Tlicho Final Agreements and Implementation Plans as well as the Salt River First Nation Treaty Land Entitlement negotiations. When Mark was the Assistant Deputy Minister, he still remained active in negotiations with the NWT Métis Nation.

Most recently, as an Associate Deputy Minister for the GNWT, Mark has worked on the Convertible Workforce Housing Project for the NWT Housing Corporation. He was also the Chief Negotiator for the K'atloodèche First Nation negotiations process and briefly the Chief Negotiator for the Dehcho First Nations negotiation process.



Accomplishments for 2009-2010

The goal of the Dehcho Land Use Planning Committee is to revise the June 2006 Final Draft Plan, and to submit the revised Interim Plan to the Main Table for approval of the Dehcho First Nations and the Governments of Canada and the Northwest Territories.

Approach to Interim Plan Revisions

The Committee's approach to the revisions is to work through the issues in a workshop format with the CEO facilitating the workshops. A typical workshop session begins with the Committee agreeing on an agenda, and then meeting to discuss issues and concerns with the objective of achieving consensus. This approach has been very effective in bringing solidarity and consensus to the Committee.

INDEPENDENT REVIEW

David Thompson, an independent policy consultant with a legal background, was retained by the Committee in 2009-2010 to review the entire draft Interim Plan. He provided valued advice, much of which the Committee adopted.

COMPLETED THE PLANNING MAPS

Preparing the maps and zone area calculations is a final part of updating the draft Interim Plan. The Planning maps will form part of a dedicated web-site to be available on-line upon the Interim Plan's implementation.

LOOKING AHEAD TO IMPLEMENTING THE PLAN

The purpose of this Dehcho implementation plan is to describe, budget for, and assign responsibilities for the future work of the Dehcho Land Use Planning Committee and its staff once the Parties approve the draft Interim Dehcho Land Use Plan.

This implementation plan considers the roles assigned to the Dehcho Land Use Planning Committee and then translates those roles into human resource and facilities support requirements. As the Dehcho Land Use Planning Committee is well positioned from a facilities standpoint, it will need human and

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operating resources for its proper functioning.

LOOKING AHEAD TO COMMUNICATING THE DRAFT INTERIM PLAN

The Dehcho Land Use Planning Committee prepared a draft communications strategy for the Main Table's consideration, in anticipation of implementing the draft Interim Plan. The strategy identifies the proposed audience, describes alternative communication approaches and key messages.

The overall goal of this strategy is to deliver effective communication about the draft Interim Plan to the Dehcho's residents and key planning partners involved in its outcome. Achieving this goal will enable individuals and organizations to become aware of the draft Plan, inform themselves of its contents and formulate an opinion respecting their interests.



Summary

28 Committee meetings, 10 Working Group meetings, 6 workshops, 8 Main Table information sessions, and 5 Dehcho First Nations Information Sessions since October 2007. The Committee has made significant progress and is nearing the conclusion of its mandate having achieved a consensus balance between development and

conservation. Details regarding the dates and locations of Committee meetings, Working Group meetings, workshops, Main Table coordination sessions and Dehcho First Nations information sessions are as follows:

Dehcho Land Use Planning Committee Meetings

1. July 4-5, 2007- Fort Providence
2. August 24, 2007-Yellowknife
3. October 2, 2007- Fort Providence
4. November 8, 2007- Fort Providence
5. December 11, 2007- Fort Providence
6. February 8, 2008 - Conference call
7. February 14, 2008 - Yellowknife
8. March 18, 2008 - Fort Providence
9. March 28, 2008 - Conference call
10. April 15, 2008 - Conference call
11. May 20, 2008 - Conference call
12. June 10-11, 2008 - Fort Simpson Main Table meeting
13. June 19, 2008 - Conference call
14. June 24, 2008 - Fort Providence
15. July 18, 2008 - Conference call
16. August 6, 2008 - Teleconference
17. August 27, 2008 - Annual General Meeting
18. September 9, 2008 - Conference call
19. October 23-24, 2008 - Yellowknife
20. November 18, 2008 - Teleconference
21. December 1, 2008 - Yellowknife
22. January 22, 2008 - Yellowknife
23. March 18-19, 2009 - Edmonton
24. June 3-4, 2009 - Yellowknife
25. September 16-17 - Yellowknife
26. November 30, 2009 - Conference call
27. January 19-22, 2010 - Fort Providence
28. March 9-10, 2010 - Yellowknife

Dehcho Land Use Planning Working Group Meetings

1. January 10-11, 2008 - Vancouver
2. February 28-29, 2008 - Vancouver
3. April 15-17, 2008 - Vancouver
4. July 29-31, 2008 - Vancouver
5. August 12-13, 2008 - Yellowknife
6. January 21-22, 2009 - Yellowknife
7. May 27-28, 2009 - Vancouver
8. 9. October 10, 2009 - Edmonton

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9. 10. March 9-10, 2010 - Yellowknife

Workshops

1. October 2-4, 2007 - Fort Providence on Chapter 2.
2. November 6-8, 2007 - Fort Providence on Chapter 2.
3. December 11-13, 2007 - Providence on Chapter 2.
4. February 12-14, 2008 - Yellowknife on Chapter 2.
5. March 18-20, 2008 - Fort Providence on Chapters 2 and 3.
6. May 26-28, 2008 - Yellowknife Chapter Chapters 1, 2 and 3.

Main Table Coordination

1. November 28, 2007 Michael Nadli presentation to the Main Table in Yellowknife.
2. February 20, 2008 Michael Nadli presentation to the Main Table in Hay River.
3. June 3, 2008 Michael Nadli teleconference with the Main Table.
4. June 11, 2008 joint meeting of the Committee and the Main Table.
5. April 20, 2009 Michael Nadli presentation to the Main Table.
6. June 4, 2009 Michael Nadli presentation to the Main Table.
7. December 11, 2009 Michael Nadli presentation to the Main Table.

Dehcho First Nations Information Sessions on Interim Plan Revisions

1. March 14, 2008 Tim Lennie and Petr Cizek meeting with DFN negotiators and the Grand Chief in Hay River.
2. April 2, 2008 Michael Nadli Committee presentation to the DFN leadership in Hay River.
3. April 22&23, 2008 Tim Lennie and Petr Cizek Chiefs and Elders Forum in Fort Providence.
4. May 13-15, 2008 Michael Nadli presentation to the DFN spring leadership meeting.

5. June 22-29, 2008 Michael Nadli Committee presentation at the DFN Assembly in Kakisa.

Conclusions

The Committee has almost completed revising the June 2006 Dehcho Interim Land Use Plan. Significant progress has been made towards achieving consensus about balancing conservation needs with development opportunities in a spirit that reflects the Plan's overarching vision and its accompanying social, cultural and environmental goals. There are few outstanding items that require thoughtful Committee consideration before the revised Plan can be provided to the Main Table for its consideration. It has been a busy and productive twelve months with much collaborative work between Committee members, the Dehcho First Nations, the Government of Canada and the Government of the Northwest Territories.

Financial Statement

The financial statement for the year ending March 31, 2010 begins on the next page.

Contact Information

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DEHCHO LAND USE PLANNING COMMITTEE 2009_2010 Budget - March 2010																
		ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	DRAFT			
BUDGET ITEMS	BUDGET	April	May	June	July	August	Sept.	October	Nov.	Dec.	January	February	March	TOTAL	VARIANCE	
<u>Committee:</u>																
Honoraria																
1. Chair																
2. Members	10,935	-		-			-		0	-	-		-	-	10,935	
Meetings:																
1. Travel	22,230	-		-			-		0	-	-		-	-	22,230	
2. Accommodation	8,640	-		-			-		0	-	-		-	-	8,640	
3. Meals/Incidentals	7,380	-		-			-		0	-	-		-	-	7,380	
4. Meeting Expenses	2,400	-		-			-		0	-	-		-	-	2,400	
<u>Staff:</u>																
Chair / CEO	100,415	4,276	11,662	8,359	7,966	7,966	7,966	11,551	7,966	7,966	8,078	8,126	8,126	100,016	398	
Office Manager	66,740	2,807	7,655	5,688	5,295	5,295	5,295	7,942	5,295	5,295	5,369	5,401	5,401	66,740		
Employer Paid Benefits (CPP, EI, WCB)	8,637	1,314	1,280	583	73	46	46	6	-	-	1,316	1,558	1,432	7,659	978	
Benefits Paid to Employee	66,902	2,126	6,999	10,021	7,027	3,866	3,866	5,702	3,866	3,866	3,258	6,483	4,412	61,496	5,406	
Staff Travel	6,000	58	117	-	305	680	117	117	116	175	156	175	1,797	757	3,964	2,036
Staff - Recruitment Costs	-										4,773	2,479	2,517	9,771	-9,771	

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DEHCHO LAND USE PLANNING COMMITTEE 2009_2010 Budget - March 2010															
		ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	DRAFT		
BUDGET ITEMS	BUDGET	April	May	June	July	August	Sept.	October	Nov.	Dec.	January	February	March	TOTAL	VARIANCE
<i>Office:</i>															
Rent	43,316	2,817	2,817	2,817	2,817	2,817	2,817	2,817	2,817	2,817	2,817	2,817	13,782	44,777	-1,461
General Supplies	6,000	454	423	392	339	181	589	141	187	203	115	1,609	170	4,807	1,193
Telecommunications	16,800	1,088	1,262	1,156	1,346	1,141	1,155	1,187	1,151	1,180	1,364	1,151	1,173	14,361	2,439
Photocopier	600	-	3		-	15					-	9		28	572
Insurance	4,000	3,597											103	3,701	299
Repairs, Maintenance, & Capital	16,000		-	-		-	1,321	1,245	-		30	1,450	51,713	55,761	-39,761
Library/Publication Acquisitions	150		131											132	18
Professional Services	8,000		-	7,562										7,562	438
<i>Plan Development and Implementation:</i>															
Consultants - SLUP & GIS Analyst	-			345				327		372	11,660	7,846	15,183	35,736	- 35,736
Special Consultants	10,000				-					-		-		-	10,000
Legal Council	10,000				-				11,275			-	5,125	16,400	- 6,400
Consultations / Workshops	46,070	-	1,916	11,736	3,420	-	4,068	3,320	-	3,107	7,177	-	9,428	44,175	1,895
Publication	20,000						-				-		-	-	20,000
Advertising	7,200	451	451	451	563	451	451	451	451	451	451	563	600	5,787	1,414
TOTALS	488,415	18,992	34,722	48,810	29,530	21,898	27,694	34,810	33,186	25,417	46,589	41,294	119,926	482,873	5,542
DIAND Contribution:	488,415	36,631	36,631	36,631	36,631	36,631	36,631	36,631	36,631	36,631	36,631	36,631	36,632	439,573	

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DEHCHO LAND USE PLANNING COMMITTEE 2009_2010 Budget - March 2010															
		ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	ACTUAL	DRAFT		
BUDGET ITEMS	BUDGET	April	May	June	July	August	Sept.	October	Nov.	Dec.	January	February	March	TOTAL	VARIANCE
													Holdback	48,842	
														488,415	