



March 31, 2004

Chairperson's Message

I would like to take this opportunity to update the Deh Cho First Nations, residents of the Deh Cho, Northwest Territories and Canada on the activities of the Deh Cho Land Use Planning Committee (the Committee).

As background, the Committee was established under the Deh Cho Interim Measures Agreement (IMA) with the responsibility to prepare a land use plan for the Deh Cho territory. The land use planning process is a community driven process where the goals and values of the residents of the Deh Cho guide the development of the plan. The Committee also works closely with other planning partners such as governments, public agencies, non-government organizations and businesses to fulfill our mandate. The Plan is required to promote the social, cultural and economic well being of residents and communities in the Deh Cho territory, having regard to the interests of all Canadians.

We know that some land uses can co-exist while others must compete for the use and development of renewable and non-renewable resources. As a result many difficult decisions will need to be made as we work with the communities and our planning partners over the coming months. The questions we will be asking are: Where is the best place to develop natural resources to maximize economic benefits for the Deh Cho, NWT and Canada? Where should development be prohibited to protect areas of significant cultural or ecological value? How can we develop our resources in a responsible manner to ensure the long-term prosperity of the people and our land? The people of the Deh Cho will need to play a lead role as decisions on how to manage the land will directly affect us and our future generations.

This year, our focus was on communications and land use options. We met with our communities and planning partners for the first time to lay out our process and open the doors for future cooperation and participation. We held 2 regional workshops to address concerns with wildlife data and the spiritual/cultural basis of land use planning. We completed additional research as required and began analysis, culminating in preliminary land use options. We will be meeting with communities and planning partners shortly to discuss the land use options and identify overall planning priorities.

Over the next year, we will be revising those land use options based on the feedback we receive during these meetings to determine a final land use map that shows what land use activities should occur and where. We look forward to the interesting discussions, opportunities and challenges ahead of all of us as we plan our future together.

Mahsi Cho.

Herb Norwegian

Chairperson, Deh Cho Land Use Planning Committee



Introduction

The Deh Cho Land Use Planning Committee, the "Committee", was formally established in February 2002 under the authority of the Deh Cho Interim Measures Agreement. The purpose of the land use plan is to promote the social, environmental, cultural and economic well being of residents and communities in the Deh Cho territory, having regard to the interests of all Canadians. The Plan shall provide for the conservation, development and utilization of the land, waters and other resources in the Deh Cho territory.

What is Land Use Planning?

Land use planning outlines what types of activities should occur, where they should take place, and the terms and conditions necessary to guide land use decisions over time. It requires a clear vision of how we want the land and the people to be in 20 or 30 years. The Plan becomes the roadmap that guides decisions at every turn to take us where we want to go. Once approved, the Land Use Plan will provide legally binding direction to regulatory agencies and decision-makers in their assessment of development projects, protected area proposals and other land uses. The planning area includes all lands in the Deh Cho territory outside the existing boundaries of local governments and Nahanni National Park Reserve.



Mission Statement

The Deh Cho Land Use Planning Committee will develop a land use plan as a management tool to determine what type of land use activities should occur and where they should take place. This plan will balance economic, social, environmental and cultural needs and interests.



This plan will be guided by the principles of sustainable development and respect for the land as understood and explained by the Deh Cho Elders.



The Deh Cho Land Use Planning Committee has five members: two appointed by DCFN, one appointed by the Government of Canada, one appointed by the Government of the Northwest Territories, and a Chairman chosen jointly by the other members.

The members of the Deh Cho Land Use Planning Committee are:

✓ Herb Norwegian, Chairperson Herb has been involved with Deh Cho First Nations governance for over 25 years. He was Vice President of the Dene Nation from 1979 to 1993, and Chief for the Liidli Kue First Nation from 1992 to 1997. He has been



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instrumental in gathering the traditional land use and occupancy mapping information from communities that has formed the basis for the current land use planning process. Herb was the Assistant Negotiator of DCFN from 1999 - 2003. He bacame Grand Chief of DCFN in June 2003, but continues as chair due to his profound interest in land use planning.

- ✓ Tim Lennie, Deh Cho First Nations Representative Vice-Chair Tim represents DCFN and is Vice-Chairman of the Committee. He has held various leadership positions in the region over the last twenty years and has been actively involved in the Deh Cho Process since the beginning. He is currently Chief of Pehdzeh Ki First Nation.
- Adrian Boyd, Federal Representative Secretary-Treasurer
 Adrian has been involved in land use planning for fifteen years with the past
 twelve years working in northern Canada. He is currently the Senior Policy
 Advisor for the Nunavut Planning Commission and Canada's representative
 to the Deh Cho Land Use Planning Committee. Adrian has worked for
 municipal governments, the GNWT and DIAND where he provided land use
 planning expertise and assistance to numerous Aboriginal organizations
 within the Northwest Territories. As well, he previously worked with Nunavut
 Tunngavik where he specialized in regional land use planning and resource
 management. Adrian holds a Diploma in Land Use Planning Technology
 from the College of Geographic Sciences and has completed a Bachelor,
 Environmental Studies Degree, University of Waterloo and a Certificate in
 General Social Work Practice from Renison College.
- ✓ Petr Cizek, Deh Cho First Nations Representative Director Petr Cizek is an environmental consultant based in Yellowknife. During the past ten years, he has completed several protected area designs and land use plans in the NWT. He specializes in the integration and analysis of traditional knowledge and natural resource data using geographic information systems. He is a graduate of the land use planning programs at the University of Waterloo (BES 1988) and the University of Guelph (MSc. 1992).
- Bea Lepine, Government of the Northwest Territories Representative -Director

Beatrice Lepine was born and raised in Hay River, NWT. She is a member of a family of trappers and commercial fisherman who have worked on and around the Great Slave Lake area. Beatrice has a Diploma in Renewable Resource Management from Selkirk College and a Diploma in Education from UBC. She has spent over two decades working in various positions in forest fire management in the Northwest Territories. Beatrice is a member of the Mikisew Cree First Nations from Fort Chipewyan. Alberta. She and her spouse and family are still involved in the fishing industry on the Lake. Beatrice is employed by RWED and represents the GNWT on the Deh Cho Land Use Planning Committee.

The following staff members have been recruited and are based out of the head office in Fort Providence:

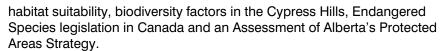
✓ Heidi Wiebe, Executive Director Heidi grew up in Winnipeg where she completed her undergraduate degree in Ecology. She later moved to Calgary to work on a Master's in Environmental Science. Her research has covered such topics as recreation and access management, home range analysis for red squirrels, bison







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- Sophie Bonnetrouge, Office Manager
 Sophie grew up in Fort Providence. She has completed her Adult Basic
 Education (ABE) and continued on to complete a 2 year diploma program in
 Management Studies at Aurora College in Fort Smith. As a local, she has
 been invaluable in developing links between the Planning Committee and the
 local community in which we operate.
- ✓ Priscilla Canadien, Land Use Planner Trainee Priscilla Ann Canadien grew up in Fort Providence, and lived on the land with her parents (Albert & Caroline Bonnetrouge) when she was younger. She graduated from Sir John Franklin Territorial High School in 1992. She went to Aurora College to upgrade her ABE (Adult Basic Education), and then started the Natural Resources Technology Program (2 year program). She worked for the Fort Providence Resources Management Board for 4.5 years. Priscilla will join the staff in May, 2003 when she finishes her studies at Aurora College.
- Monika Templin, GIS Analyst Monika grew up in the Eastern Townships of Quebec. She completed a Diploma in Cartography at the College of Geographic Sciences in Lawrencetown, Nova Scotia and studied computer sciences at McGill. She has attended several GIS training courses in recent years to expand her knowledge and experience with key software. She has spent the last 7 years working with Natural Resources Canada in Yellowknife as a GIS Mapping Technician for the Land Claims Unit. Her time in Yellowknife has given her a solid background for her new position in our office and community.

The Committee is still recruiting a land use planner.

Accomplishments for 2003-04

The 2003-04 year has been a year of growth and change for the planning Committee and staff. In May, we welcomed Priscilla Canadien of Fort Providence as the Land Use Planner Trainee. Priscilla jumped right into the preparations for information sessions and joined Heidi on the road to deliver presentations and answer questions. She has become a valued member of our staff.

In July, after several unsuccessful attempts to recruit a new Executive Director, Heidi Wiebe assumed the Executive Director role and the Committee began recruitment for a new land use planner. As our initial contract for a GIS Analyst was expiring in September, we also began searching for a new recruit in that position as well. Extensive travel with the information sessions delayed the interview process until late fall. A GIS Analyst was found and Monika Templin began working with us in February 2004. We were unable to hire a planner, so recruitment efforts are continuing.

Despite the never-ending challenges in filling our final staff position, the Committee has made good progress on a number of fronts this year. The Committee made communication a key focus for the first half of the year to raise







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awareness about our activities. Our other key focus for the year was data analysis, integration and the development of land use options. These activities are described in greater detail.

Communications and Consultations

Last year (2002-03) the Committee commissioned research on wildlife habitat value, timber potential, oil and gas potential, mineral potential and tourism potential. After an initial review and final revisions, the Committee began preparing summaries and communication tools to present the information to communities and planning partners. We kicked off our communication strategy with the launch of our website on April 22, 2003 (Earth Day) and the development of a basic pamphlet describing the Committee and our mandate. This was later followed by our first Annual Report and a Promotional Poster. Footage was also shot at the 2003 Kakisa Assembly for an introductory video to explain land use planning.

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The Committee officially launched their Information Meetings at the 2003 Kakisa Assembly where we made our first presentation to community leaders. Promotional materials were widely distributed to all those present. We set up a tent and display and had staff available at all times to answer questions and talk about land use planning. Following the Assembly, the Committee refined the presentation materials and began preparing for Information Meetings with all communities and planning partners. Starting in mid-August, the Committee held 24 Information Sessions plus made presentations at 4 additional conferences/gatherings. These were:

Information Sessions

- 1. Fort Providence
- 2. West Point First Nation
- 3. Jean Marie River
- 4. Fort Simpson Tri-Council
- 5. Fort Simpson Public Meeting
- 6. Hay River Reserve
- 7. Wrigley
- 8. Fort Simpson GNWT/GOC Meeting
- 9. Hay River Town Council
- 10. Hay River Public Meeting
- 11. Yellowknife GOC Meeting
- 12. Yellowknife GNWT Meeting
- 13. Yellowknife Public Meeting
- 14. Yellowknife ENGO Meeting

- 15. Kakisa
- 16. Enterprise
- 17. Fort Liard
- 18. Tourism Industry (Fort Simpson)
- 19. Ottawa GOC Meeting
- 20. Calgary CAPP Meeting
- 21. Trout Lake
- 22. Nahanni Butte
- 23. Northern Geoscience Forum (Special Forum for Oil and Gas attendees)
- 24. Vancouver Mineral Exploration Roundup



Other Forums:

- 1. Northern Geoscience Forum
- 2. Territorial Farmers Association Strategic Planning Workshop
- 3. Protected Areas Planning Conference (Canadian Council on Ecological Areas)
- 4. Northern Planners Workshop

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The Information Sessions consisted of a presentation introducing the Committee members, our activities to date, the next steps, how to participate in the planning process, and a brief review of the research completed to date. A local translator was hired for each community presentation to ensure the proper dialect was used and digital copies of all research reports were provided to each community and planning partner. The information sessions lasted approximately 3 hours including plenty of time for discussion and questions. We will be compiling the relevant comments and questions, along with our responses into a report. We will review the results as the introduction to our next round of consultations.

We believe this first round of information sessions was invaluable in raising awareness about our activities and process, sharing information, and ensuring that everyone understands how our process will work and how it will affect them. We in turn learned a lot about the interests and priorities of our various planning partners. One common theme from communities was that our technical, scientific-based planning process lacked cultural understanding and relevance. People felt we needed to incorporate a spiritual component into our planning process and decision-making. The Committee agreed - we have a mandate to develop a land use plan that promotes the social and cultural well-being of communities.



At the end of March, we held a regional workshop on Dene Nahodhe (roughly translated as "being Dene" or Dene culture) with Deh Cho youth and elders to identify ways to integrate a cultural and spiritual component into land use planning. It served to provide a cultural orientation to non-Dene staff and board members, and gave us a clearer interpretation of Dene laws and beliefs to serve as the foundation for future land use decisions. The Elders and youth greatly enjoyed the opportunity to share their cultural beliefs, traditions and experiences and they felt the workshop was an important first step in building a strong cultural foundation for the land use plan.



Data Gathering, Analysis and Land Use Options

The first quarter of this year was spent reviewing and assessing the research completed at the end of the 2002-03 year. This review prompted some revisions and we worked with the original contractors to complete the necessary changes. A number of information gaps were identified in our existing data and through our initial information sessions. The wildlife data posed the biggest problem - there was not enough information to develop a comprehensive map of wildlife habitat use. We began planning a regional wildlife workshop for the fall to bring together harvesters and biologists to review the existing wildlife information and fill in the gaps with a combination of traditional and western scientific knowledge. The workshop generated a substantial amount of information and allowed us to develop a far more comprehensive wildlife habitat value map.

We also realized there was a need to do a form of economic analysis on the mineral potential research. The current map only showed where there was geological potential for minerals; it didn't take into account all the other factors that are considered before a mine is actually developed. We initiated a separate contract to complete this assessment for us.

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A contract was initiated to complete the acquisition of 5m resolution IRS satellite imagery and digitized feature interpretation of human disturbances. This is a critical component of baseline inventories in doing any kind of landscape assessment. With this data, we can identify the current level of human disturbance on the landscape. This becomes important when making decisions about the level of development that should occur in an area and has important implications for the long-term persistence of certain wildlife species such as woodland caribou. Most of this data was acquired in the 2002-03 fiscal year and the remainder was purchased this year. We then began research on cumulative effects indicators, thresholds and initial assessments of the current level of human disturbance using this data.

An Economic Development Assessment (EDA) model was developed as required under our terms of reference. This model is based on the Deh Cho economy and shows the impacts of various land use decisions over 20 years. It measures things like GDP, tax and revenue, employment, migration of people in and out of an area from new developments, etc. The Committee can alter the scenarios by turning individual development projects "on" or "off" in the model and seeing the effects. We can also change when developments occur to assess the effects of the pace of development.

As these research projects were completed, the information was added to the land use option model. The final maps of the key land uses are included in this annual report. At the end of March, the first cut of land use options were completed for internal review. Once any required changes are complete, we will run the options through the EDA Model for comparison of the costs and benefits of different levels of development. We will then begin consultations on land use options early in the 2004-05 fiscal year.





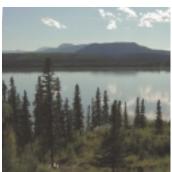
Conclusions

It has been an exciting and fast-paced year for us. After an initial "meet and greet" with communities and planning partners, we focused on finishing the necessary data collection, integration and analysis to produce land use options. This is now complete. The development of land use options marks a critical juncture in our process. We are now winding down the research and data-driven aspects of planning and are moving into the realm of values and priorities. We have brought together the necessary information to make informed decisions. Now, we need to make those decisions. We will be spending a lot more time meeting with residents and planning partners to capture those views. We need to understand peoples' values and priorities and apply them to the information at hand. Together, we can develop a land use plan that promotes the social, cultural and economic well being of the Deh Cho territory.



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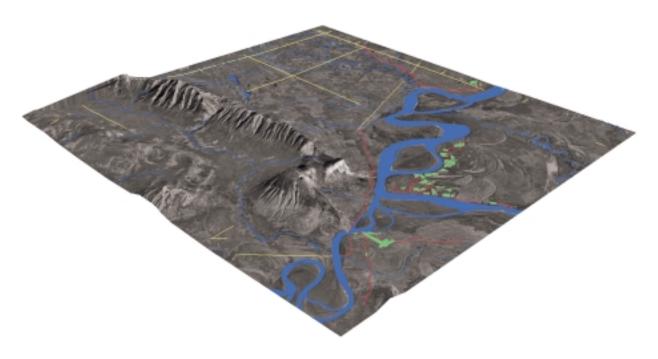
2003-04: The Year at a Glance

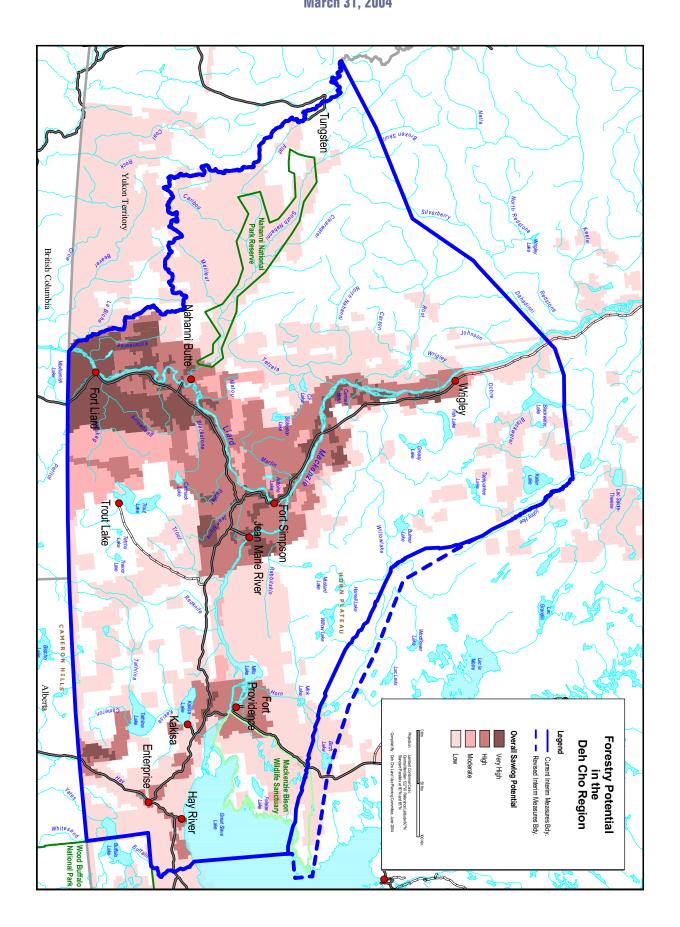


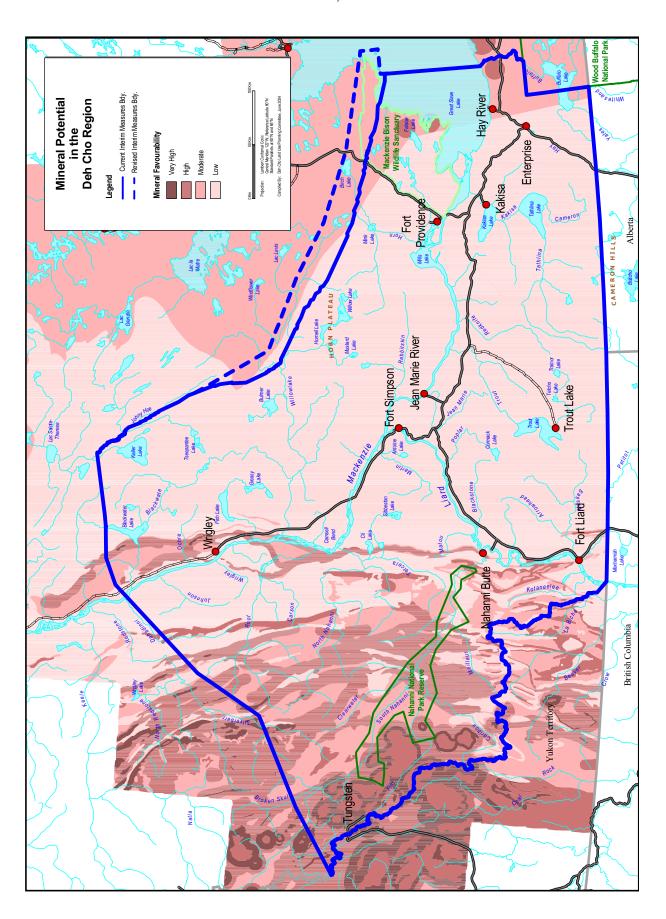


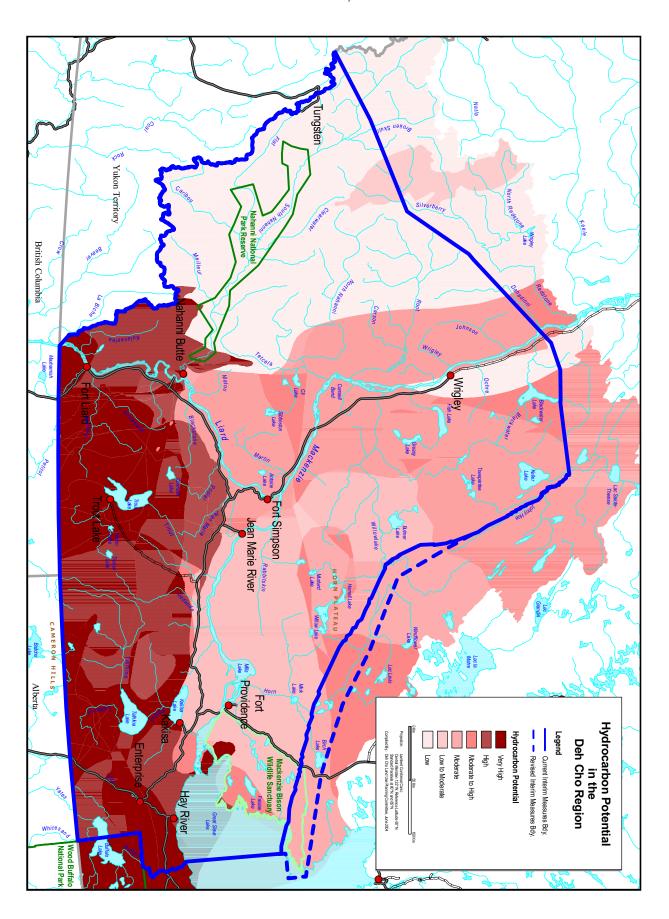


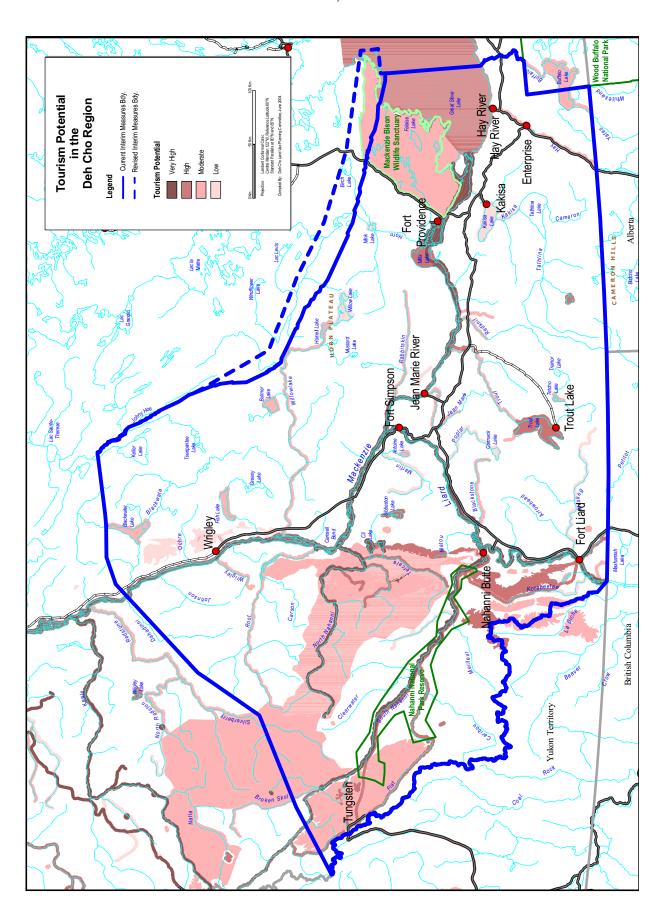
Launch Website and Communications	April-03	Research Review and Revisions
Priscilla Starts (Planner Trainee) CEAM Gathering DCFN Leadership Meeting	May-03	Research Review and Revisions Deh Cho Atlas Update
Kakisa Assembly DCLUPC AGM	June-03	Develop Research Summaries and Posters Deh Cho Atlas Update
Consultation Preparations	July-03	Data revisions and updates
Community Information Sessions	August-03	Start EDA model development
Government and Planning Partner Information Sessions CCEA Protected Areas Workshop	September-03	Data integration and analysis (minerals, tourism, archeology, historic sites, protected areas)
Northern Oil and Gas Workshop	October-03	Data integration and analysis (land use dispositions, infrastructure, watersheds)
TFA Strategic Planning Workshop Northern Geoscience Forum	November-03	Wildlife Workshop and Preparation Data integration and analysis (oil and gas)
Northern Planners Workshop MVLWB Workshop	December-03	Wildlife Workshop Data Capture Start Phase 2 IRS Data Purchase Start Mineral Priority Areas Research
Mineral Exploration Roundup	January-04	Wildlife Workshop Data Integration Start Cumulative Effects Research
Monika Starts (GIS Analyst) DCFN Leadership Meeting	February-04	EDA Model complete Prepare data for options model
Dene Nahodhe Workshop	March-04	Phase 2 IRS Data Capture Complete Cumulative Effects Research Complete Mineral Priority Areas Research Complete Land Use Options Complete

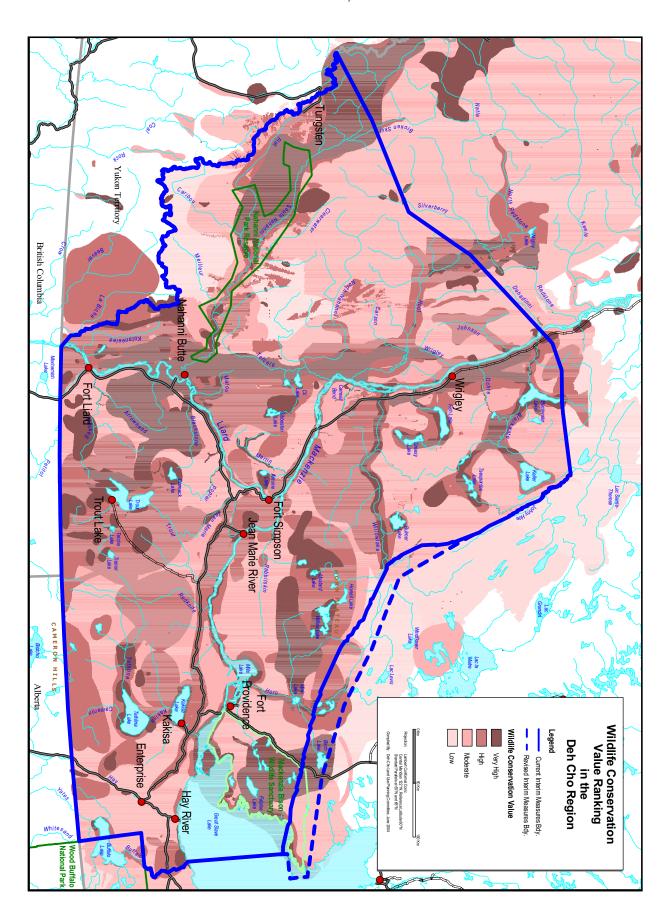












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Financial Statements of

DEH CHO LAND USE PLANNING COMMITTEE

March 31, 2004

Deh Cho Land Use Planning Committee

Financial Statements

For the year ended March 31, 2004

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AUDITORS' REPORT

We have audited the balance sheet of Deh Cho Land Use Planning Committee as at March 31, 2004 and the statements of revenue and expenses, surplus and investment in capital assets for the year then ended. These financial statements are the responsibility of the committee's management. Our responsibility is to express an opinion on the financial statements based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these financial statements present fairly, in all material respects, the financial position of the Committee as at March 31, 2004 and the results of its operations for the year then ended in accordance with Canadian generally accepted accounting principles.

ASHTON

Chartered Accountants Business Advisors Hay River, NT May 12, 2004

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Deh Cho Land Use Planning Committee

Statement of Revenue and Expenses

For the year ended March 31, 2004

		2004	*20
venue			
Contributions from Indian Affairs & Northern Development	\$	916,852	\$ 1,051,78
Cost sharing of data acquisition	Ψ	70,000	Ψ 1,051,70
Contribution repayable			(9,20
		986,852	1,042,52
enses			
Wages and employee benefits		327,662	98,39
Consulting fees		73,764	290,67
Audit and accounting fees		7,458	16,33
Legal fees		117	3,23
Honorariums		56,925	10,13
Board and staff training		7,883	5,67
Meeting expenses		160,605	7,73
Travel and per diems		81,478	43,85
Vehicle		1,953	2,02
Rent		54,764	44,11
Office supplies		15,706	9,23
Advertising and promotions		28,276	55,30
Freight and postage		2,207	1,98
Bank charges and interest		184	9
Insurance		3,642	
Telephone and utilities		18,616	10,13
Repair and maintenance		8,866	6,04
GST expense		1,802	29,85
Computer hardware and software, office equipment,			
satellite, GIS, imagery and mapping equipment		142,070	381,27
Leasehold improvements			25,59
		993,978	1,042,52
tess (Deficiency) of revenue over expenses for the yea	\$	(7,126)	\$

^{*} Reclassified for comparative purposes

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Deh Cho Land Use Planning Committee

Statement of Surplus

For the year ended March 31, 2004

	2004	2003
Surplus, beginning of year	\$ -	\$ -
Excess (Deficiency) of revenue over expenses for the year	(7,126)	
Surplus (Deficit), end of year	\$ (7,126)	\$ -

Deh Cho Land Use Planning Committee

Statement of Investment in Capital Assets

For the year ended March 31, 2004

	2004	2003
Balance, beginning of year	\$ 719,676	\$ 430,450
Additions	121,878	406,867
Amortization	(89,241)	(117,641)
Balance, end of year	\$ 752,313	\$ 719,676

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Deh Cho Land Use Planning Committee

Balance Sheet

	2004	2003
ASSETS		
Current Assets		
Cash	\$ 173,151	\$ 526,134
Accounts receivable	97,906	67,693
Prepaid expenses	4,571	4,942
	275,628	598,769
Capital Assets, Notes 3 and 4	752,313	719,676
	\$ 1,027,941	\$ 1,318,445
LIABILITIES		
Current Liabilities		
Accounts payable and accrued liabilities Contribution repayable	\$ 282,754 -	\$ 589,504 9,265
	282,754	598,769
EQUITY		
Surplus (Deficit), per accompanying statement	(7,126)	
Investment in capital assets, per accompanying statement	752,313	719,676
	745,187	719,676
	\$ 1,027,941	\$ 1,318,445
Approved by the Board:		
Director		
Director		
Director		

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Deh Cho Land Use Planning Committee

Notes to Financial Statements

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Note 1. Incorporation

The Committee was incorporated under the Societies Act of the Northwest Territories on January 30, 2002 to develop a land use plan for the Deh Cho territory which promotes the social, cultural and economic well being of residents and communities in the Deh Cho territory.

Note 2. Measurement Uncertainty

The financial statements have been prepared by management in accordance with Canadian generally accepted accounting policies. The precise determination of many assets and liabilities is dependent on future events. As a result, the preparation of financial statements for a period involves the use of estimates and approximations which have been made using careful judgement. Actual results could differ from those estimates and approximations. The financial statements have, in management's opinion, been properly prepared within reasonable limits of materiality and within the framework of the accounting policies.

Note 3. Significant Accounting Policies

Capital Assets

Capital Assets are expensed in the program for which they were purchased and also capitalized on the balance sheet at cost. The investment in capital assets reflects the historical cost of all capital assets less amortization. Amortization is calculated at the annual rates set out in Note 4.

Revenue Recognition

Revenue is recognized as it becomes receivable under the terms of applicable funding agreements. Funding received under funding agreements which relates to a subsequent fiscal period, or which is being carried forward from the current fiscal period to be used in the subsequent fiscal period or to be repaid to the respective funding agency, is reflected as deferred revenue in the year of receipt and classified as such on the Balance Sheet.

Economic Dependence

The Organization is dependent on the Government of Canada - Indian Affairs and Northern Development for funding. Management is of the opinion that operations would be significantly disrupted if the funding was discontinued. Management expects the funding to be continued.

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Deh Cho Land Use Planning Committee

Notes to Financial Statements

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Note 4. Capital Assets

				Α	ccumulated	Carry	ing Va	alue
	Rate		Cost	Α	mortization	2004		2003
Vehicles	20%	\$	55,150	\$	19,854	\$ 35,296	\$	44,120
Leasehold improvements	20%		39,995		14,398	25,597		31,996
Computer hardware and so equipment, GIS, and	ftware, office)						
mapping equipment	20%		288,782		102,559	186,223		224,018
Satellite imagery	S/L 20 yea	ars	575,268		70,071	505,197		419,542
		\$	959,195	\$	206,882	\$ 752,313	\$	719,676

Note 5. Commitments

The Organization has entered into a lease for its premises and an operating lease for office equipment. Future minimum payments under these leases are approximately:

For the years ending:	
March 31, 2005	\$ 38,770
March 31, 2006	\$ 1,370

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Protected Areas Strategy (PAS) Wildlife Workshop- Schedule of Revenue and Expenses

For the year ended March 31, 2004

	2004	2003
Revenue		
Contribution from Indian Affairs & Northern Development	\$ 53,500	\$ 35,484
Expenses		
Meeting expenses	15,075	-
Travel and accommodations	20,665	-
Audio-Video recording	18,024	-
Consulting fees	 -	35,484
	53,764	35,484
Excess (Deficiency) of revenue over expenses for the year	\$ (264)	\$ -

Deh Cho Land Use Planning Committee

Cumulative Effects Assessment and Management (CEAM) - Schedule of Revenue and Expenses

For the year ended March 31, 2004

	2004	2003
Revenue		
Contribution from Indian Affairs & Northern Development	\$ 32,000	\$ 16,950
Expenses		
Administration fee	-	1,541
Consulting fees	25,875	15,409
Computer software and mapping equipment	 7,099	-
	32,974	16,950
Excess (Deficiency) of revenue over expenses for the year	\$ (974)	\$ -

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Our Logo

The logo design was initiated by the Committee Chair, Herb Norwegian and modified through input from other Committee members. The final design was reached by consensus and adopted by all Committee members. Each piece of the logo has special significance to the Deh Cho:

- ✓ The poles of the teepee represent the aboriginal organizations;
- ✓ The fire represents the relationship between the land and the people;
- The fire logs represent the four directions; Green represents land; Blue represents water; Red represents fire; Yellow represents the sun; and White represents the wind.