

# Dehcho Land Use Planning Committee 2008-2009 Interim Activity Report

Prepared for:  
Implementation Management Directorate  
Department of Indian and Northern Affairs Canada  
A/Implementation Manager  
Northwest Territories Team  
10 Wellington Street  
Gatineau, Quebec, K1A 0H4

Prepared by:  
Mr. Michael M. Nadli, Chair/ CEO  
Dehcho Land Use Planning Committee  
Fort Providence, NT X0E 0L0  
Email: mnadli@dehcholands.org

November, 2008

**DEH CHO LAND USE PLANNING COMMITTEE**  
*One Land One Plan*



*Ndéh Łié - Mek'ée Ats'et'ı Łié*  
**Dehcho Ndéhé T'áhagot'ı gha Sáahniojpań-ké**



Luisa Turano, A/Implementation Manager  
Implementation Management Directorate  
Department of Indian and Northern Affairs Canada  
A/Implementation Manager  
Northwest Territories Team  
10 Wellington Street  
Gatineau, Quebec, K1A 0H4  
Fax: (819) 994-1249

28 November 2008

Attention: Luisa Turano, A/Implementation Manager

**RE: 2008-2009 Interim Report, Dehcho Land Use Planning Committee**

The Dehcho Land Use Planning Committee (Committee) is pleased submit its 2008-2009 Interim Activity Report. The Committee's goal this year is to complete the revisions of the June 2006, Draft Dehcho Interim Land Use Plan (Draft Interim Plan). Once completed, the revised Draft Interim Plan will be submitted to the Parties for their respective consultations and approval.

I trust this budget submission addresses reporting requirements. Should you have any questions please do not hesitate to call me.

Sincerely,

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Michael M. Nadli  
Chair/CEO  
Dehcho Land Use Planning Committee

Copy: Committee members.

## EXECUTIVE SUMMARY

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The Committee has made significant progress and is nearing the conclusion of its mandate having, in principle, achieved a consensus on the balance between development and conservation.

In the 2008-2009 fiscal cycle, the Committee held: 10 Committee meetings, 3 Working Group meetings, 2 workshops, 3 Main Table information sessions, and 4 Dehcho First Nations Information Sessions.

The Dehcho Land Use Planning Committee is in the final stages of revising the Draft Interim Plan. Arising from the Dehcho First Nations June 2008 Assembly, the parties stated the need for more time for community consultations on the revised changes to the June 2006 Draft Land Use Plan. Further the Main Table Dehcho Process Negotiations were in exploratory discussions and were not in a position to make decisions.

Details regarding the dates and locations of Committee meetings, Working Group meetings, workshops, Main Table coordination sessions and Dehcho First Nations information sessions are as follows:

### **Dehcho Land Use Planning Committee Meetings**

1. April 15, 2008 - Conference call
2. May 20, 2008 - Conference call
3. June 10-11, 2008 - Fort Simpson Main Table meeting
4. June 19, 2008 - Conference call
5. June 24, 2008 - Fort Providence
6. July 18, 2008 - Conference call
7. August 6, 2008 - Teleconference
8. August 27, 2008 - Annual General Meeting
9. September 9, 2008 - Conference call
10. October 23-24, 2008 - Yellowknife

### **Dehcho Land Use Planning Working Group Meetings**

1. April 15-17, 2008 - Vancouver
2. July 29-31, 2008 - Vancouver
3. August 12-13, 2008 - Yellowknife

### **Workshops**

1. March 18-20, 2008 - Fort Providence on Chapters 2 and 3.
2. May 26-28, 2008 - Yellowknife Chapter Chapters 1, 2 and 3.

### **Main Table Coordination**

1. November 28, 2007 Michael Nadli presentation to the Main Table in Yellowknife.
2. February 20, 2008 Michael Nadli presentation to the Main Table in Hay River.
3. June 3, 2008 Michael Nadli teleconference with the Main Table.
4. June 11, 2008 joint meeting of the Committee and the Main Table.

### **Dehcho First Nations Information Sessions on Draft Interim Plan Revisions**

1. April 2, 2008 Michael Nadli Committee presentation to the DFN leadership in Hay River.

2. April 22&23, 2008 Tim Lennie and Petr Cizek Chiefs and Elders Forum in Fort Providence.
3. May 13-15, 2008 Michael Nadli presentation to the DFN spring leadership meeting.
4. June 22-29, 2008 Michael Nadli Committee presentation at the DFN Assembly in Kakisa.

## INTRODUCTION

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The Dehcho Land Use Planning Committee (“the Committee”) was formally established in February 2002, under the Authority of the Dehcho First Nations Interim Measures Agreement (IMA).<sup>1</sup> The Committee’s purpose is to develop an Interim land use plan (Plan) for the Dehcho territory, for lands outside the existing municipal boundaries of the Nahanni National Park Reserve. In February 2003, the Committee formally adopted the Draft Guidelines for the Development of an Interim Dehcho Land Use Plan (Appendix 2 in the IMA) as its Terms of Reference (ToR).

A draft Interim Plan was presented and approved by the Dehcho Assembly in June 2006. However, the Governments of Canada and the Northwest Territories did not support the draft Interim Plan because too much land with economic potential was excluded from development. On April 27, 2007, the Dehcho First Nations and the Governments of Canada and the Northwest Territories, agreed to revised Terms of Reference and a Work plan to guide the revision of the June 2006 draft Dehcho Interim Land Use Plan. These documents have guided the Committee’s work over the last year.

## REVISING THE JUNE 2006 DRAFT DEHCHO INTERIM USE PLAN

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On April 27, 2007, Canada, the Government of the Northwest Territories, and the Dehcho First Nations (Parties), agreed to Terms of Reference and a Work plan (“the Documents”) to guide the revision of the June 2006 - final Draft Dehcho Land Use Plan. The documents call for the Committee to continue developing the Draft Interim Plan consistent with the Documents and the Dehcho First Nations IMA.

### **Objectives of the Planning Process**

- 1) To continue developing a Land Use Plan for the Dehcho Territory (excluding lands within existing municipal boundaries and Nahanni National Park) which promotes the social, cultural and economic well being of residents and communities in the Dehcho Territory, having regard to the interests of all Canadians.
- 2) To consider the principles of respect for the land, as understood and explained by the Dehcho Elders, and sustainable development in developing the Interim land use plan, which shall provide for the conservation, development and utilization of the land, waters and resources in the Dehcho territory.
- 3) The Dehcho Final Agreement will take into consideration the work of the Committee.
- 4) To develop, following the approval of the Interim Dehcho Land Use Plan, concurrent with the Dehcho Process negotiations, a Dehcho Interim Land Use Plan which takes into account the provisions of the Dehcho Agreement, including any necessary conformity requirements.

### **Participation**

The Dehcho Land Use Planning Committee, established as a non-profit Society with offices located in Fort Providence, NT. is comprised of the following members:

- (a) Dehcho First Nations – 2 appointees;

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<sup>1</sup> [http://www.ainc-inac.gc.ca/pr/agr/dci\\_e.pdf](http://www.ainc-inac.gc.ca/pr/agr/dci_e.pdf)

- (b) Canada - 1 appointee;
- (c) GNWT – 1 appointee;
- (d) Chairperson – 1 person appointed by the other members of the Committee, who shall serve as Chairperson of the Committee.

**Resources**

The Committee will develop a budget based on the work plan. The Main Table will support the budget which will be submitted to Canada for consideration. The Committee has the capacity to hire staff and seek resources as required.

**Responsibilities and Procedures Consistent with these Terms of Reference and the IMA**

The Committee will:

- 1) Work with any working group or side table established to address lands and resources issues in the Dehcho Process as directed by the Main Table.
- 2) Provide land use planning technical support on Nahanni Park expansion and Protected Areas Strategy as required.
- 3) Where possible, coordinate its meetings with Main Table sessions.
- 4) Provide reports, as requested by the Main Table.
- 5) Defer any issues or matters which they cannot resolve to the Main Table.
- 6) Provide land use planning technical support to the Dehcho Territory communities, interested stakeholders, the Main Table and any side table or working group established by the Main Table.
- 7) Update information from Dehcho communities and interested stakeholders as the Committee considers necessary.

**Completion of Interim Dehcho Land Use Plan**

- 1) Taking into account any direction provided by the Main Table, the Committee (or its successor entity) will develop an Interim Dehcho Land Use Plan for consideration and approval by the Parties which takes into account the Interim Dehcho Land Use Plan and the Dehcho Agreement.
- 2) The Dehcho Agreement will set out the process for approval and implementation of the Interim Dehcho Land Use Plan.
- 3) The Committee (or its successor entity) will carry out such other responsibilities as may be provided for under the Dehcho Agreement and the Interim Dehcho Land Use Plan.
- 4) The Committee (or its successor entity) will carry out a comprehensive review of the revised Interim Land Use Plan not later than five years after the effective date of the Dehcho Agreement, and thereafter, every five years or at any other interval agreed to by the Parties.

To date the Committee has substantially completed revisions to the Draft Interim Plan and resolving outstanding matters.

## GOAL AND OBJECTIVES FOR 2008-2009

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The Committee's goal for 2008-2009, is completion of an Draft Interim Plan that can be approved and favourably considered as soon as possible, and implemented on a data acceptable to all Parties.

The Dehcho Land Use Planning Committee's 2008-2009 budget targeted completion of the Draft Interim Plan by the summer 2008, with the presentation of the completed Draft Interim Plan to the Dehcho First Nations at the June 22-29, 2008 Assembly in Kakisa. That is, the budgeting scenario envisaged a completed Draft Interim Plan by the summer of 2008, followed by its consideration by the Parties in preparation for the fall 2008 GNWT and Federal government legislative sessions. However this did not happen.

Progress on crafting of the Draft Interim Plan did not coincide with the Kakisa Assembly. Therefore, the Committee has incurred greater effort and expense than was originally envisaged to achieve the progress desired. In addition, the Dehcho Main Table has strongly encouraged the Committee to undertake consultations with Dehcho First Nation residents and communities. As a result, there is more work going forward into the last fiscal quarter than was originally planned by the Committee; and, the Committee is being asked to consult on the Draft Interim Plan.

To achieve its goal, the Committee has successfully executed the following objectives in timely and expeditious manner in the reporting period.

- 1) Undertake monthly Committee meetings.
- 2) Undertake monthly Working Group meetings in support of Committee meetings.
- 3) Retain specialized planning consulting services to accelerate the revisions process.
- 4) Retain Geographic Information System services to accelerate the zone revisions process.

The following objectives were not achieved during the reporting period:

- 1) Develop and implement a revised Plan public outreach and information strategy including consultation workshops with Dehcho First Nations communities.
- 2) Develop and implement a Draft Interim Plan implementation strategy and work plan.
- 3) Complete a legal evaluation of the Draft Interim Plan prior to submission to the Parties for consideration and approval.
- 4) Printing and advertising associated with of the approval of the Draft Interim Plan by the Parties.

To achieve its objectives the Committee had planned on completing the activities identified in Table 1. To date, it has taken longer then expected to craft the Draft Interim Plan, and this has postponed start on Committee objectives predicated on submission of a Draft Interim Plan to the Parties in the fall of 2008.

**Table 1 2008-2009 Annual Activity Report**

March 2008

1. Committee Workshop #5, March 17-20, 2008
2. Working Group Meeting.
3. Consultant follow-up to the Workshop and Working Group with deliverables.
4. Surplus to be applied toward DFN Leadership Consultation, and purchase of Office Equip-Laptop/Router).

April 2008

1. Committee representatives to update the Dehcho Leadership at its regular meeting.
2. Committee Workshop #6, the week of April14, 2008
3. Working Group Meeting to prepare for the May Workshop.
4. Initiate stakeholder Consultations/Workshops.
5. Consultant follow-up to the Workshop and Working Group with deliverables.
6. Special Consultant retained for Draft Interim Plan production.

May 2008

1. Committee Workshop #7.
2. Working Group Meeting to prepare for the June Workshop.
3. Undertake stakeholder Consultations/Workshops.
4. Consultant follow-up to the Workshop and Working Group with deliverables.
5. Special Consultant retained for Draft Interim Plan production.
6. Initiate legal review of completed portions of the Draft Interim Plan.

June 2008

1. Committee Workshop #8.
2. Working Group Meeting to provide direction to consultants.
3. Undertake stakeholder Consultations/Workshops.
4. Consultant follow-up to the Workshop and Working Group with Plan and GIS deliverables.
5. Special Consultant retained for Draft Interim Plan production and advertising.
6. Conclude legal review of completed Draft Interim Plan.
7. Participate and present at the Annual Dehcho First Nations Kakisa General Assembly.

July - October 2008

1. Parties undertake consultations in respect to the Draft Interim Plan.
2. Dehcho First Nations undertake community and stakeholder consultations following the Kakisa Assembly.

Looking forward from November to the end of March 31, 2009, the Committee will undertake the following tasks.



**November 2008 – March 2009**

1. Meet as a Committee four more times for the purpose of finalizing an Interim Plan for the Main Table.

Total variance to the end of March 31, 2008 is forecast to be \$0. The Committee has almost completed revising the June 2006 Dehcho Interim Land Use Plan (Draft Interim Plan). As of October 30, 2008 the Committee undertook the following budget reprofiling:

Committee

39k Budgeted for Regular Board Meetings.

Staff

Variance in salaries to accommodate authorized incremental salaries of the Office Manager and Chair/CEO.

Benefits: Variance due to accruals and audit Adjustments.

Staff Travel: Gas for company vehicle and staff travel to do presentations as requested.

Office

Repairs/Maintenance/Capital: Purchased new phone system in September, Budgeted for Vehicle Services, and ESRI Upgrades in March.

Photocopier: The DLUPC had a lease to purchase contract which has expired and we will be paying for Photocopies only.

Professional Services: Invoices from our Auditors for our 2007-2008 Audit.

Interim Plan Development

Consultants – SLUP/GIS Analyst: Terra-Firma Consultants invoices and contribution to the June 2008 Kakaisa Assembly and other work required by the Committee.

Special Consultant and Legal Council: 20k Budgeted.

Consultations/Workshops: Working Group Meetings, Meeting in Fort Simpson, and Kakaisa Assembly in June.

Publication: 12k Budgeted for Printing Draft Plan. Deducted over all variance amount of approx \$4k as it may be unlikely these funds will be used this Fiscal Year.

Advertising: \$600/mo Budgeted for maintaining our Website w/ Flying Colors Design.

A detailed 2008-2009 budget variance report is provided in Table 3 on the following page.

**Table 3 Dehcho Land use Planning Committee 2008-2009 October Variance Report**

BUDGET ITEMS	BUDGET	ACTUAL April	ACTUAL May	ACTUAL June	ACTUAL July	ACTUAL August	ACTUAL September	DRAFT October	FORECAST November	FORECAST December	FORECAST January	FORECAST February	FORECAST March	TOTAL	Variance
<b><u>Committee:</u></b>	-														
Honoraria															
1. Chair	-	0.00	0.00	0.00	0.00			0.00		0.00		0.00	0.00	0.00	-
2. Members	13,612.50	0.00	0.00	0.00	0.00	0.00		0.00	2,722.50	2,722.50	2,722.50	2,722.50	2,722.50	13,612.50	-
Meetings															-
1. Travel (12/year)	10,550.00	0.00	0.00	0.00	0.00	0.00		0.00	2,110.00	2,110.00	2,110.00	2,110.00	2,110.00	10,550.00	-
2. Accommodation	7,200.00	0.00	0.00	0.00	0.00	0.00		0.00	1,440.00	1,440.00	1,440.00	1,440.00	1,440.00	7,200.00	-
3. Meals/incidentals	7,575.00	0.00	0.00	0.00	0.00	0.00		0.00	1,515.00	1,515.00	1,515.00	1,515.00	1,515.00	7,575.00	-
<b><u>Staff:</u></b>	-														-
Chair / CEO	98,986.34	4,458.59	11,146.47	7,430.98	7,430.98	7,430.98	7,430.98	11,146.47	7,622.70	7,622.70	7,737.05	7,775.16	11,273.98	98,507.04	479.30
Office Manager	65,690.73	2,886.98	7,217.46	4,811.64	4,811.64	4,811.64	4,811.64	7,217.46	5,003.36	5,003.36	5,078.41	5,103.42	7,399.96	64,156.97	1,533.76
Employer Paid Benefits (CPP, EI, WCB)	8,650.17	1,319.38	962.34	604.16	99.98	65.13	47.22	65.75	213.54	213.54	1,418.02	1,423.16	1,400.89	7,833.11	817.06
Benefits Paid to Employee	65,354.96	2,319.77	5,799.42	3,866.28	8,867.49	7,625.16	3,866.28	5,799.42	3,866.28	3,866.28	8,866.28	8,866.28	5,606.11	69,215.05	- 3,860.09
Staff Travel	6,000.00	935.85	1,067.05	67.94	444.03	2,380.99	175.04	237.12	500.00	500.00	500.00	500.00	500.00	7,808.02	- 1,808.02
<b><u>Office:</u></b>	-														-
Rent	39,812.64	2,817.72	2,817.72	2,817.72	2,817.72	2,817.72	2,817.72	2,817.72	2,817.72	2,817.72	2,817.72	2,817.72	8,817.72	39,812.64	-
General Supplies	6,000.00	214.87	348.60	877.55	230.00	340.06	192.94	858.74	500.00	500.00	500.00	500.00	500.00	5,562.76	437.24
Telecommunications	16,800.00	1,703.38	1,154.18	1,797.27	1,403.93	1,636.49	1,302.91	1,145.50	1,400.00	1,400.00	1,400.00	1,400.00	1,400.00	17,143.66	- 343.66
Photocopier	5,200.00	1,197.03	13.56		0.00	0.00		0.00	100.00	100.00	100.00	100.00	100.00	1,710.59	3,489.41
Insurance	4,400.00	3,741.40												3,741.40	658.60
Repairs, Maintenance & Capital	17,000.00	0.00	684.10		0.00	84.06	6,664.18	367.92			1,000.00		12,000.00	20,800.26	- 3,800.26
Library/Publication Acquisitions	-		131.78											131.78	- 131.78
Professional Services	8,000.00			7,042.92		291.47								7,334.39	665.61
<b><u>Plan Development and Implementation:</u></b>	-														-
<b>Consultants - SLUP &amp; GIS Analyst</b>	20,000.00	6,609.00	4,602.04	1,599.92		13,477.60		6,000.00						32,288.56	- 12,288.56
Special Consultants	10,000.00	0.00	0.00		0.00				10,000.00					10,000.00	-
Legal Council	10,000.00		0.00		0.00				10,000.00					10,000.00	-
Consultations/Workshops	48,382.66	2,484.11	6,667.07	15,013.09	2,979.89	4,544.16		7,512.11						39,200.43	9,182.23
Publication	12,000.00				0.00				8,037.59					8,037.59	3,962.41
Advertising	7,200.00	451.00	451.00	451.00	451.00	338.25	451.00	600.00	600.00	600.00	600.00	600.00	600.00	6,193.25	1,006.75
<b>Totals</b>	<b>\$ 488,415.00</b>	<b>\$ 31,139.08</b>	<b>\$ 43,062.79</b>	<b>\$ 46,380.47</b>	<b>\$ 29,536.66</b>	<b>\$ 45,843.71</b>	<b>\$27,759.91</b>	<b>\$ 43,768.21</b>	<b>\$58,448.69</b>	<b>\$ 30,411.10</b>	<b>\$ 37,804.98</b>	<b>\$ 36,873.24</b>	<b>\$ 57,386.16</b>	<b>\$488,415.00</b>	<b>-</b>
Contribution - DIAND	488,415.00	36,631.00	36,631.00	36,631.00	36,631.00	36,631.00	36,631.00	36,631.00	36,631.00	36,631.00	36,631.00	36,631.00	36,631.00	439,572.00	48,843.00
													Holdback	48,843.00	
<b>GRAND TOTAL</b>													<b>TOTAL</b>	<b>\$488,415.00</b>	